Canada Border Services Agency (CBSA) & Transport Canada (TC)
Pre-Load Air Cargo Targeting (PACT) Pilot

Presentation to:

Joint Conference on Enhancing Air Cargo Security and Facilitation
Manama, Bahrain
April 16-17, 2014
History of CBSA-TC Collaboration

- Collaborating since the launch of the 2008 Air Cargo Security (ACS) pilot project by Transport Canada;
- Continued cooperation throughout the current implementation of a full national air cargo security program to be completed by 2015.

Mission(s):
- **CBSA**: To ensure the security and prosperity of Canada by managing the access of people and goods to and from Canada.
- **TC**: To serve the public interest through the promotion of a safe and secure, efficient and environmentally responsible transportation system in Canada.
CBSA-TC Collaboration

• Partnered in the implementation of a strengthened Air Cargo Security Program, providing expertise in the areas of risk assessment, detection technology and stakeholder consultation.

• Worked together to identify synergies and commonalities at the “trusted trader” level at the onset of the Air Cargo Security Pilot Program.

• PACT Pilot
PACT Pilot Background

• The Pilot is an 18-month joint initiative between the CBSA and Transport Canada - (October 2012 – March 2014).

• Part of the *Beyond the Border Action Plan for Perimeter Security and Economic Competitiveness*.

• The purpose of PACT is to collect and analyze pre-load air cargo data from voluntary air carriers and freight forwarders at the earliest point possible, to determine its effectiveness for mitigating high risk cargo before loading onto an aircraft.
PACT Pilot Approach

- **In scope:** Passenger flights with cargo destined to Canada.
- **Out of scope:** Freighter and Express Carrier flights.
- **Inter-agency Coordination:** CBSA and TC working together for one mandate – air cargo security.
- **Industry involvement:** Air Carriers with direct flights to Canada were approached to be participants.
  - 7 Air Carriers and 2 Freight Forwarders agreed to participate.
  - Terms of References agreed upon and signed by all participants.
  - Participant working group formed.
Project Timeline

Phase 1 – Pilot Launch
• Project Planning
• Initiation of pilot; first meetings with airlines

Phase 2 – Pre-Load Data Analysis
March-June 2013
• Accept data pre-load
• Develop SOPs, Risk Indicators, etc.

Phase 3 – Risk Mitigation
July-September 2013
• Test methodology
• Concept of Operations

Phase 4 – Post-Pilot Assessment
October 2013-March 2014
## Pact Pilot Evolution

<table>
<thead>
<tr>
<th>Phase 1 Pilot Launch</th>
<th>Phase 2 Pre-Load</th>
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<tr>
<td>• Initiation of Pilot and establishment of the CBSA/TC working relationship.</td>
<td>• Joint Standard Operating Procedures (SOP) and mitigation strategies developed and tested through an internal Command Post Exercise</td>
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<td>• Face to face meetings with industry participants.</td>
<td>• Two air carriers begin to send live data via email.</td>
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<td>• Evaluation of automated targeting system.</td>
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<td>• Analysis of existing pre-arrival data.</td>
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<tr>
<th>Phase 3 Risk Mitigation</th>
<th>Phase 4 Pilot Assessment</th>
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<tr>
<td>• Freight forwarder involvement</td>
<td>• Development of Report Card</td>
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<td>• Mitigation strategies implemented</td>
<td>• Performance Metrics</td>
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<td>• Table Top Exercise with Industry</td>
<td>• Report and Recommendations for way forward</td>
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<td>• Live exercises with individual air carriers</td>
<td>• Future of PACT for Canada</td>
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Accomplishments

• Enhanced working relationship between the CBSA and Transport Canada.
• Coordination and engagement with industry.
• Development of joint SOPs, risk evaluation process, AVSEC risk indicators.
• Development and implementation of Mitigation Strategy Framework.
• Completion of Command Post Exercise, Table Top Exercise and other live exercises.
Challenges

• Working within 2 agency mandates
• Sharing information
• Turning information into tactical threat information
• Information Technology
• Performance Reporting
International Consistency

• Work with key partners to align concepts and processes to achieve a global standard, where possible, for pre-load advance information.

• Where possible, support efforts for international cooperation and harmonization amongst Customs Administrations, Civil Aviation Authorities and agencies responsible for air cargo security.

• Utilize international organizations (WCO and ICAO) to further collaborative efforts.

• Continue to work with the global air cargo industry to further examine what supply chain information, processes and other could be used in an air cargo security environment.
Next Steps

**LONG TERM (FY 2014-15)**

- Extend PACT Pilot
- Address identified challenges
- Align pre-load air cargo processes, to the extent possible, with the U.S. and other international partners
- Work towards international standards/global approach
For More Information

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